

London Public Library Reserves and Reserve Funds Policy

Effective: June 22, 2023 Next Review: June 2027

PURPOSE

Governs the management and administration of Reserves and Reserve Funds.

POLICY STATEMENT

To establish guiding principles, primary objectives, key management and administrative responsibilities, and standards of care for Reserves and Reserve Funds managed by the London Public Library (Library).

SCOPE

This Policy applies to all Reserves and Reserve Funds administered by the Library (see Appendix A).

All Library Reserves and Reserve Funds administrated by the City of London will follow the <u>City</u> of London's Reserve and Reserve Fund Policy (see Appendix B).

Furthermore, this Policy applies to all Library employees who are responsible for the establishment, monitoring, administration and management of the Library's Reserves and Reserve Funds.

DEFINITIONS

Capital Asset Renewal & Replacement: means a category of reserve funds established to provide funding for the repair and maintenance of existing Library assets to ensure Library-owned assets do not deteriorate over time.

Contingencies/Stabilization & Risk Management: means a category of Reserves and Reserve Funds designed to fund future obligations which are based on calculated estimates and to mitigate unforeseen events or one-time unanticipated revenue losses and expenses.

Discretionary Reserves and Reserve Funds: means a reserve or reserve fund created by the Board to set aside revenue to finance a future expenditure for which the Board has the authority to spend money.

Public Sector Accounting Board is an independent board with the authority to set accounting standards for the public sector.

Reserves: means an appropriation from net revenue and/or cost savings at the discretion of the Board, after the provision for all known expenditures. It has no reference to any specific asset

and does not require the physical segregation of money or assets as in the case of a reserve fund.

Reserve Fund: means funds that have been set aside either by a Board motion or by a requirement of senior government statute or agreement to meet a future event.

POLICY REQUIREMENTS:

Principles and Objectives

The guiding principles for Reserves and Reserve Funds shall be:

- a) Budget and Strategic Financial Planning Reserves and Reserve Funds shall form an integral component of the Library's budget and strategic financial plan.
- b) Liquidity Reserves and Reserve Funds shall be kept at an adequate level to ensure the Library has sufficient cash flow to meet its financial obligations.
- c) Adherence to Statutory Requirements it shall be the Library's practice to establish and maintain segregated reserve funds that meet all statutory requirements.
- d) Promotion of Financial Stability and Flexibility the Library shall strive to maintain Reserves and Reserve fund levels in line with public service associations' recommended best practices, Public Sector Accounting Board, and other public libraries and municipalities.

Reserve and Reserve Fund Management

Establishment and Modification of Reserves and Reserve Funds:

- a) Reserves and Reserve funds shall only be established or modified if they are supported by a financial plan identifying the funding needs, targets, contribution sources, projected drawdowns and investment of funds.
- b) Target funding levels shall be established for every reserve and reserve fund. Methods for calculating reserve and reserve fund targets shall be determined on a case-by-case basis considering the following:
 - i. Purpose of fund;
 - ii. Certainty of end needs;
 - iii. Best practices/standards regarding the identification of need and target balance levels, and
 - iv. Economic factors.
- c) Reserve and reserve fund balances and associated targets shall be reviewed periodically to ensure adequate reserve and reserve fund levels are maintained for a 10-year period.

Investment of Reserves and Reserve Funds:

- Reserves and Reserve Funds shall be invested in accordance with the Library Board's approved <u>Investment Policy</u>;
- b) Interest earned on reserves shall be recognized as revenue in the operating budget;
- c) Interest earned on reserve funds shall be recognized as revenue in each specific reserve fund according to its proportionate share of the investment portfolio.

Contributions To/Drawdowns from Reserves and Reserve Funds:

- a) Contributions to/drawdowns from Reserves and Reserve Funds shall be made in accordance with applicable Board Motion and this Policy.
- b) Contributions to/drawdowns from Reserves and Reserve Funds shall be approved by the Board as part of the annual budget process, or specifically by a Board Motion
- c) Board approved contributions to/drawdowns from Reserves and Reserve Funds not realized shall be reported to the Board as part of the budget monitoring reports, or budgetary process.

Termination of Reserves and Reserve Funds:

- a) A Discretionary Reserves or Reserve Fund shall be terminated (wound down and closed) when the program or project it supports meets any of the following criteria:
 - No longer in the scope of the Library's strategic plans;
 - Program commitments have been completed and no future commitments are expected; and
 - The CEO & Chief Librarian and Director, Financial Services are confident that balances in other areas can mitigate the need to hold any remaining reserve or reserve fund balance.
- b) Reserves or Reserve funds identified for termination shall be reported to the Board for review and approval. Board Reports shall include recommendations regarding the timing of wind down, closure and the allocation of fund balances.

Standard of Care

Delegation of Authority:

- a) Once the Board approves reserves by a Board Motion, the Director, Financial Services shall have overall authority for the reserves managed by the Library.
- b) The Director, Financial Services may delegate management authority over the reserves managed by the Library to a designate.
- c) The Director, Financial Services, or designate has the responsibility for setting reserve targets, it being noted targets will be periodically reported to the Board through reserve and reserve fund reports (see Reporting Requirements below).
- d) The Director, Financial Services, or designate shall have overall responsibility for this Policy, and the authority to implement a program for Reserves and Reserve Funds and establish procedures consistent with the content of this Policy. Administrative responsibilities shall include, but are not limited to the following:
 - Determines need for Reserves and Reserve Funds for operating and capital budgets.
 - Sets targets for Reserves and Reserve Funds in line with directives contained in this Policy and other pertinent policies.

- As part of reporting to the Board, reviews and reports on the adequacy and continuing need for Reserves and Reserve Funds managed by the Library.
- Preparation and presentation of reports and/or Board Motions associated with the establishment, monitoring, or termination of Reserves and Reserve Funds.
- Develops appropriate practices, procedures and processes for the investment of Reserves and Reserve Funds in line with legislative requirements, the Library's <u>Investment Policy</u> and other pertinent policies.
- Prepares the Library's long-term strategic financial plan with consideration of appropriate Reserves and Reserve Funds to effectively meet the Library's operating and capital budget financing needs.
- Ensures Reserves and Reserve Funds managed by the Library are in line with senior government statutes and agreements and other pertinent policies.

Reporting Requirements:

- a) The Director, Financial Services, or designate shall prepare the following reports regarding Reserves and Reserve Funds managed by the Library:
 - Annual Audited Financial Statements the annual audited financial statements shall include a statement of financial position, financial activities, and changes in fund balances for Reserves and Reserve Funds.
 - Reserve and Reserve Fund Report a financial plan forecasting reserve and reserve fund balances and a comparison to target objectives shall be prepared annually based on the most current information available; this report may include the establishment of new, modification of existing and termination of existing Reserves and Reserve Funds.
 - Other reports in line with this Policy shall be brought forward to the Board, as needed.

INQUIRIES

CEO & Chief Librarian Director, Financial Services

APPENDIX A

Reserves Held by the Library

These reserves represent a non-sustainable source of annual funding and are not recommended for use on a routine basis.

Reserve Fund	Objective of Fund	Rules of Usage	Source of Financing	Funding Target
Stabilization	To mitigate the impacts of unforeseen events, extraordinary expenditures or reductions in revenue.	Source of funding for operating deficit resulting from unforeseen events or reductions in revenue.	Funded from the annual operating budget surplus.	2%-5% of annual operating budget
Collections	To mitigate the impact of timing for orders made towards the end of the year and/or to finance new initiatives within Collections.	Source of funding for prior year orders and new initiatives in Collections.	Funded from the annual Collections operating budget surplus.	N/A

APPENDIX B

Library Reserve Funds Held by the City of London

Reserve Fund	Category	Purpose
Library Facilities, Vehicle and Equipment Reserve Fund	Capital Asset Renewal & Replacement	This reserve fund was established to provide funding towards the cost of new library facilities, major repairs and maintenance of such facilities and for the replacement and acquisition of Library vehicles and equipment.
London Public Library Sick Leave Reserve Fund	Contingencies/ Stabilization & Risk Management	This reserve fund was established to provide funds for the payment of vested sick leave benefits to eligible employees of the Library.